

Message Text

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ACTION EUR-10

INFO OCT-01 SS-14 ISO-00 CU-03 NSC-10 NSCE-00 PM-03 DODE-00

CIAE-00 INR-10 NSAE-00 RSC-01 L-02 PRS-01 ACDA-10

SAJ-01 OMB-01 OIC-01 PA-01 USIA-04 SPC-01 DRC-01 /075 W

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R 091612Z JAN 74

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC 1149

C O N F I D E N T I A L SECTION 1 OF 2 VIENNA 0203

LIMDIS

FOR CSCE DELEGATION

E.O. 11652: GDS

TAGS: PFOR, AU

SUBJECT: CSCE: TEXT OF AUSTRIAN-HUNGARIAN CONVERSATION
ON FREER MOVEMENT PROPOSALS

REF: VIENNA 0202

FOLLOWING IS TEXT OF LIEDERMANN REPORT OF CONVERSATION
WITH HUNGARIAN HEAD OF CSCE DELEGATION, GENEVA, DECEMBER 10, 1973:
QUOTE:

1. FIRST, THE HUNGARIAN PARTICIPANTS EXPLAINED
THEIR POSITION REGARDING THE FORM OF THE OUTCOME
OF THE CONFERENCE CONCERNING BASKET III AND REITERATED
THE OPINION THAT THERE SHOULD BE ONE SINGLE DOCUMENT.
THAT DOCUMENT, HOWEVER, WOULD HAVE FOUR CHAPTERS,
ACCORDING TO THE FOUR SUBDIVISIONS OF BASKET III.
EVERY ONE OF THESE CHAPTERS SHOULD BE PREFACED NOT
BY A PREAMBLE BUT BY AN EXPLANATORY NOTE FOR WHICH
POSSIBLY ELEMENTS OF THE PROPOSAL OF SAN MARINO OR
OF BULGARIA-POLAND COULD BE USED. NEXT WOULD
COME THE OPERATIVE PART AS DECLARATIONS OF
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INTENT, POLITICAL BUT NEVERTHELESS EXPRESSING

CONCRETE AIMS, IN THE SEQUENCE OF ORDER OF THE
INDIVIDUAL ASPECTS IN BASKET III.

2. AT THE BEGINNING THERE SHOULD BE, AS NOW IN
THE MANDATE FOR BASKET III, A PREAMBLE EXPRESSING
RESPECT OF THE PRINCIPLES. IN REPLY TO THE
QUESTION WHETHER THE HUNGARIAN PARTICIPANTS HAD
IN MIND A PREAMBLE ANALOGOUS TO PARAGRAPHS 42-44
OF THE FINAL RECOMMENDATIONS WITH A GENERAL
REFERENCE TO THE PRINCIPLES, THE ANSWER WAS GIVEN
THAT THIS PREAMBLE SHOULD SERVE AS A MODEL BUT
THAT ONE COULD NOT MERELY COPY PARAGRAPHS 42-44.
THE QUESTION REGARDING A MERELY GENERAL REFERENCE
TO THE PRINCIPLES WAS ANSWERED EVASIVELY AND,
WITH REFERENCE TO THE INTERVENTION OF THE FRENCH
DELEGATE OF DECEMBER 7, IT WAS LEFT OPEN WHETHER
IT MIGHT NOT BE ADVISABLE AFTER ALL TO STATE
INDIVIDUAL PRINCIPLES BECAUSE SOME OF THEM, SUCH AS THE
INVIOABILITY OF BORDERS, FOR EXAMPLE, HAD NO RELATION TO
BASKET III. THIS IS A MOOT POINT, HOWEVER, SINCE, FOR EXAMPLE,
INTERFERENCE IN INTERNAL AFFAIRS CAN ONLY TAKE PLACE BEYOND THE
BORDERS.

3. IN THE FURTHER COURSE OF THE TALKS, THE
POSITION TAKEN BY THE AUSTRIAN DELEGATION ON THE
OCCASION OF SEVERAL INTERVENTIONS IN THE SUBCOMMITTEES WAS
UNDERSCORED, NAMELY, THAT THE QUESTION OF THE FORM OF THE
DOCUMENT DEPENDED ON THE SUBSTANCE; THERE MIGHT BE AREAS WHERE
NO MORE THAN A DECLARATION OF INTENT CAN BE ACHIEVED AND OTHERS,
WHERE ONE CAN AGREE ON MORE SPECIFIC COMMITMENT. THE HUNGARIAN
PARTICIPANTS TOOK THE POSITION THAT INDIVIDUAL CHAPTERS OF THE
FINAL DOCUMENTS MAY WELL HAVE AN ENTIRELY DIFFERENT CHARACTER
IN THIS REGARD. THE TERM
"COMMIT THEMSELVES" (VERPFLICHTEN SICH) WOULD BE HARD TO
ACCEPT, BUT THE HUNGARIANS COULD IMAGINE THE FOLLOWING FORMULA-
TION: " THE PARTICIPATING STATES AGREE TO TAKE THE FOLLOWING
STEPS:". NEXT THERETO, CONCRETE AIMS WOULD BE LISTED, AS,
FOR EXAMPLE, FROM THE AUSTRIAN PROPOSAL: CONSTRUCTION,
ASSISTANCE AND FINANCIAL SUPPORT FOR YOUTH HOSTELS AND YOUTH CENTERS.
THE AUSTRIAN PROPOSAL REGARDING THE MEETING OF YOUNG PEOPLE
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SUITED THE HUNGARIANS IN GENERAL BECAUSE, ALTHOUGH PURSUING
CONCRETE AIMS, IT DID NOT GO INTO TOO MUCH TECHNICAL DETAIL
WITH WHICH A POLITICAL CONFERENCE SHOULD NOT DEAL.

4. AS TO THE SUBSTANCE, THE HUNGARIAN SIDE COULD ACCEPT MANY
WESTERN IDEAS CONTAINED IN THE PRESENTED PROPOSALS, AS
LONG AS THEY DID NOT GO INTO TOO MUCH TECHNICAL DETAILS, AS DID
THE PROPOSAL OF THE CANADIAN DELEGATION CSCE/II/1/12 OF NOVEMBER

19, 1973 (REUNIFICATION OF FAMILIES) WHICH IN MANY RESPECTS TOUCHED
ON ISSUES INVOLVING EXECUTIVE ORGANS OF GOVERNMENT.

5. ONE MUST, HOWEVER, OBSERVE THE PRINCIPLES IN
THIS CONNECTION AND GIVE CONSIDERATION TO THE OVERALL AIMS OF THE
CONFERENCE.

6. IN THE COURSE OF THE TALKS, THE HUNGARIAN SIDE
TOOK THE POSITION AGAIN THAT IT WAS HARD TO ACCEPT SEVERAL DOCUMENTS
FOR THE AREA OF BASKET III AND TURNED AGAINST "MINI PREAMBLES"
BEFORE EVERY ONE OF THE FOUR SUB-CHAPTERS OF BASKET III.

7. AS TO THE DETAILED ASPECT OF PARAGRAPH 46 OF THE FINAL
RECOMMENDATION OF HELSINKI (HUMAN CONTACTS), THE HUNGARIAN
SIDE EXPRESSED THE
FOLLOWING VIEWS:

PARAGRAPH 46, SUB-PARA B ... TRAVEL FOR PERSONAL OR PROFESSIONAL
REASONS...: POSITIVE
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INFO OCT-01 SS-14 ISO-00 CU-03 NSC-10 NSCE-00 PM-03 DODE-00

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C O N F I D E N T I A L SECTION 2 OF 2 VIENNA 0203

LIMDIS

FOR CSCE DELEGATION

THE FIRST SENTENCE OF 21 IS TO BE CHANGED AS FOLLOWS:
THE PARTICIPATING STATES UNDERTAKE TO GRANT JOURNALISTS AND THEIR
TECHNICAL ASSISTANTS OF OTHER PARTICIPATING STATES ALL THE FACILITIES
NECESSARY FOR THE EXERCISE OF THEIR PROFESSION, IN PARTICULAR:
AS TO III OF THE SWISS PROPOSAL, THE HUNGARIANS EXPRESSED THEIR
DISAPPOINTMENT THAT NO MORE IMPORTANCE WAS ATTRIBUTED TO COOPERATION
IN THE INFORMATION SECTOR.
IN THE OPINION OF THE HUNGARIANS, THE SWISS PROPOSAL OUGHT TO
REFRAIN FROM USING DEFINITIONS.

IN THIS CONNECTION, THE TERM "DISTRIBUTOR OF INFORMATION" FROM THE SWISS PROPOSAL CSCE/II/J/10 WAS MENTIONED.

FURTHERMORE, THE HUNGARIAN SIDE TURNED AGAINST THE SWISS PROPOSAL CONCERNING THE REQUIREMENTS TO ISSUE A PERMANENT VISA TO FOREIGN CORRESPONDENTS AND AUTOMATIC ISSUANCE OF VISAS FOR TRAVELING JOURNALISTS. ALSO, A JOURNALIST COULD NOT BE "PERMANENTLY" ACCREDITED. FURTHERMORE, HE COULD BE ALLOWED TO SELECT HIS OWN PLACE OF WORK ACTIVITIES. FINALLY, FREE TRANSFER OF WAGES AND EXPENDITURES WAS NOT TO BE PERMITTED, NOR THE DUTY-FREE IMPORTATION AND EXPORTATION OF THE TECHNICAL MATERIALS REQUIRED FOR THE EXERCISE OF THE PROFESSION. THE PROVISION IN THE SWISS PROPOSAL CONCERNING
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EXCLUSION OF JOURNALISTS MUST BE FORMULATED MORE CLEARLY. THE SWISS PROPOSAL DID NOT SHOW WHO HAS JURISDICTION IF A JOURNALIST APPEALS EXCLUSION ORDER. BESIDES, THE SWISS PROPOSAL SAID THE FOLLOWING:

"NEITHER THE JOURNALIST NOR HIS SOURCES SHALL BE SUBJECT TO PREJUDICE OF ANY KIND FOR HAVING OBTAINED OR PROVIDED INFORMATION. THE JOURNALIST'S RIGHT OF PROFESSIONAL SECRECY SHALL BE PRESERVED". THE HUNGARIANS RAISED THE QUESTION AS TO WHAT WAS MEANT BY "ANY KIND".

HOWEVER, THE HUNGARIANS TOOK A POSITIVE ATTITUDE WITH REGARD TO 14 OF THE SWISS PROPOSAL (PROCURING INFORMATION AND ACCESS TO SOURCES OF INFORMATION) AND WITH REGARD TO 6 (TRANSMITTAL OF INFORMATION).

8. THE TERM 'ORGANS OF MASS INFORMATION' USED IN THE BULGARIAN-POLISH PROPOSAL CSCE/II/J/2 OF DECEMBER 19 MEANT 'MASS MEDIA'.

9. THE HUNGARIANS TOOK A POSITIVE STAND REGARDING THE BRITISH PROPOSAL CSCE/I/15 OF JULY 5, 1973 CONCERNING THE ESTABLISHMENT OF A 'NEW INTERNATIONAL PERIODICAL' AND, IN PRINCIPLE, ON THE BRITISH PROPOSAL CSCE/I/14 OF JULY 5, 1973 CONCERNING TELEVISION DISCUSSION PROGRAMS ON FOREIGN POLICY.

10. AS REGARDS THE BRITISH PROPOSAL CSCE/II/J/5 OF OCTOBER 8, 1973 CONCERNING RADIO AND TELEVISION, THE HUNGARIANS EXPRESSED A SURPRISINGLY POSITIVE VIEW WITH RESPECT TO SUB-PARA I) THE REMOVAL OF ARTIFICIAL OBSTACLES TO THE RECEPTION IN THEIR TERRITORY OF BROADCASTS FROM THE TERRITORY OF OTHER PARTICIPATING STATES; SURPRISING FOR THE REASON THAT THERE IS A CONNECTION WITH 'RADIO FREE EUROPE' AND RADIO LIBERTY'.

11. THE HUNGARIANS ALSO EXPRESSED POSITIVE OPINIONS REGARDING SUB-PARA V) THE SHOWING OR TELEVISIONING OF DOCUMENTARY FILMS

FROM OTHER PARTICIPATING STATES ILLUSTRATING THEIR CULTURE, LIFE,
CUSTOMS AND INSTITUTIONS.

12. AS REGARDS THE BRITISH PROPOSAL CSCE/II/J/5 2.II)
THE FACILITATION OF THE PUBLICATION AND DISTRIBUTION OF THE TIMES
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AND WAVE LENGTHS OF FOREIGN BROADCASTS - THE HUNGARIANS
EXPRESSED SKEPTICISM, BECAUSE EXTENSIVE BOOKS WOULD HAVE TO BE
PUBLISHED.

13. AS REGARDS THE BRITISH PROPOSAL ON THIS SUBJECT 2.III),
THE HUNGARIANS SUGGESTED THE FOLLOWING CHANGE: THE ENCOURAGEMENT
OF CONTACTS BETWEEN BROADCASTING ORGANIZATIONS, WHETHER PUBLIC
OR COMMERCIAL (INSTEAD OF PRIVATE)....

14. RE 2. SUB-PARA IV) OF THE SAME BRITISH PROPOSAL: THE
ENCOURAGEMENT OF THE PRODUCTION ON A JOINT BASIS THROUGH
ORGANIZATION SUCH AS EUROVISION AND INTERVISION OF INTERNATIONALLY
LINKED TELEVISION AND RADIO DISCUSSION PROGRAMS ON FOREIGN AFFAIRS
AT REGULAR INTERVALS.

15. THE HUNGARIANS CONNECTED THE FOLLOWING PROPOSALS WITH BASKET
I* *(CONSEQUENCES OF THE CONFERENCE):*
CSCE/II/*J/4 OF OCTOBER 5, 1973 (YUGOSLAVIA)*
SUB-PARA M): REGULAR MEETINGS OF THE HEADS OF THE *COMPETENT
GOVERNMENT AGENCIES TO EXAMINE THE PROGRESS MADE IN THE IMPLEMEN-
TATION OF ACCEPTED PROPOSALS FOR THE PROMOTION OF COOPERATION IN
THE FIELD OF INFORMATION.

16. CSCE/II/J/3 OF OCTOBER 4 1973 (ITALY):
JOINT ISSUANCE OF A REGULARLY PUBLISHED BULLETIN
TO REPORT ON THE COOPERATION BETWEEN THE PARTICIPATING
STATES, WITH A VIEW TO STRENGTHENING THE RESULTS
ACHIEVED BY THE CSCE.

17. CSCE/II/5 OF JULY 5, 1973 (GREAT BRITAIN): NEW INTERNATIONAL
PERIODICAL.

18. CSCE/II/14 OF JULY 5, 1973 (GREAT BRITAIN):
TELEVISION DISCUSSION PROGRAMS ON FOREIGN POLICY IN LIVE
BROADCASTS. END QUOTE.HUMES

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